





Gavin Newsom, Governor State of California

Business, Consumer Services and Housing Agency Department of Consumer Affairs

POLICY	AND ADVOCACY COMMITTEE MINUTES
A recorded webcast of	this meeting is available at:
<u>nttps://www.youtube.co</u>	om/watch?v=O1YEiuhn_lg
DATE	January 19, 2024
TIME	1:00 p.m.
LOCATIONS	
Primary Location	Department of Consumer Affairs 1625 North Market Blvd., @S-102 Sacramento, CA 95834
Alternative Platform	WebEx Video/Phone Conference
ATTENDEES	
Members Present at I	Remote Locations
	Christopher Jones, Chair, LEP Member
	Wendy Strack, Chair, Public Member
	Abigail Ortega, LCSW Member
	John Sovec, LMFT Member
Staff Present at Prima	ary Location
	Steve Sodergren, Executive Officer
	Rosanne Helms, Legislative Manager
	Christy Berger, Regulatory Analyst
	Christina Kitamura, Administrative Analyst
Staff Present at Remo	
	Sabina Knight, Legal Counsel
	Kristy Schieldge, Legal Counsel
	Marlon McManus, Assistant Executive Officer
Other Attendees	Public participation via WebEx video conference/phone conference
	and in-person at Department of Consumer Affairs
	Alternative Platform

1 1. Call to Order and Establishment of Quorum

Christopher Jones, Chair of the Policy & Advocacy Committee (Committee) called the meeting to order at 1:00 p.m. Roll was called, and a quorum was established.

7 2. Introductions

Committee members introduced themselves during role call; staff and public attendees introduced themselves.

- Consent Calendar: Discussion and Possible Approval of October 27, 2023
 Committee Meeting Minutes
- 15 <u>Motion:</u> Approve the October 27, 2023 Committee meeting minutes.
- 17 M/S: Strack/Jones
- 19 <u>Public Comment</u>: None
- 21 Motion carried: 3 yea, 0 nay 1 abstention.

Member	Vote
Christopher Jones	Yes
Abigail Ortega	Abstain
John Sovec	Yes
Wendy Strack	Yes

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Discussion and Possible Recommendations Regarding Licensing Requirements for Licensed Educational Psychologists (Business and Professions Code (BPC) §4989.20)

Staff presented language for potential amendments to the licensing requirements for licensed educational psychologists (LEP) in the Business and Professions Code.

1. Specifying Required Hours of Experience

Discussion/Comments

Jones: Two years of full-time experience is the best way to measure the experience for a school psychologist because of the way that the job is structured. The 1200-hour requirement for the internship program is based upon the number of hours that typical school psychologist works in a school year. Furthermore, school psychologists must show competencies in specific "domains" versus overall competency; unsure if there is a specified number of hours required for each domain – may need to look at this.

1 Sovec: In favor of moving towards a more specific requirement. 2 3 Jana Parker: Agrees that hours can get confusing even when they are 4 tracking hours for supervision for the credential. It is a requirement to work in 5 public schools for 2 years, which is the easiest way to track. Perhaps the 6 language could state "a full school year" instead of "a year." 7 8 Dr. Kristin Makena, California Association of School Psychologists (CASP): 9 In agreement with the language proposed. CASP supports alignment with 10 other BBS licenses as well as recognizing that employment in school districts, 11 charter and private schools may vary. The language aligns with the credential requirements. CASP agrees with this change because the concern 12 13 is that in one year, an individual may work part time and not fulfill the 1200 14 hours. As for "domains," there is a percentage for each, but it's equal for 15 each of the 10 domains. 16 17 Jones: Requested to look at the domain percentages and continue that 18 discussion. 19 20 Kristy Schieldge: (to Jones) suggested that he ask staff to provide the 21 regulations for the California Commission on Teacher Credentialing to 22 determine how they are counting hours of experience, and what it is requiring 23 the public sector. Staff and the Committee will need to explore defining a 24 school year and how that's calculated, and whether it's daily requirements or 25 a percentage of the year. 26 27 Sovec: Suggested that the regulations address private schools and other 28 institutions and determine how to calculate experience from those institutions. 29 30 Jones: Explained that the difficulty is breaking the job down to hours because 31 school psychologists are not technically under supervision while working as a credentialed school psychologist; they work in teams. The question is who 32 33 would sign off on those hours. 34 35 Sovec: Teacher credentialling is already using clock hours. More research should be done to determine how to use this system, how to apply it and 36 37 verify it. 38 39 Christy Berger: Added that calculating hours for an individual who has multiple jobs at various time bases will complicate it even more if we continue 40 to use the term "or the equivalent to full time." This will be very challenging 41 for the applicant who has a lot of part-time experience if we went to this time-42 43 based situation. 44

1 2 3 4 5 6 7	 Clarifying Requirements for In-State Versus Out-of-State School Psychologists <u>Discussion/Comments</u> Jones: In favor of this amendment. Makena, CASP: Agrees with the amendment; only concern is defining
8 9 10 11 12 13 14 15 16 17	 who that supervisor could be. Jana Parker: In favor of the amendment. Concerns: 1) A licensed psychologist may not be familiar with many issues that educational psychologist deal with in public schools, such as education code. 2) A school psychologist in a parochial school may not deal with education code. 3) Training in parochial schools may not be the same as training in public schools. 3. Adding an Age Limit to a Passing Score on the LEP Exam
18 19 20 21 22 23	<u>Discussion/Comments</u> Jones: In favor of adding an age limit to 7 years. <u>Direction</u> : Continue having discussions on items 1 and 2 and bring it back to Committee.
24 25 5 . 26 27 28 29 30 31 32 33 34 35	 Discussion and Possible Recommendations Regarding the Board's Retired License Requirements (BPC §§ 4984.41, 4989.45, 4997.1, 4999.113) The Committee discussed whether amendments to the Board's retired license requirements reduce barriers to reactivate a license. Possible amendments were presented and include the following: Require the license to be unrestricted (no discipline). Currently, a license must be current and active or in "inactive" status. If a license is expired, one must reactivate the license in order to retire it. Extend the amount of time that a retired license can be restored without
36 37 38 39 40 41 42 43 43	 reapplying for licensure and passing both exams. Currently, the time frame is 3 years from the date the license was retired. Allowing a retired licensee to practice in certain settings, such as in an exempt setting or "free-of-charge." Allowing a retired licensee to have a "supervision only" status. Staff also presented the Board of Registered Nursing's (BRN) new retired license program:

1 2	 The nurse must hold an unrestricted license on the date of retired license application.
3 4 5 6	 A retired licensee may provide free nursing services in any public health program created by federal, state, or local law or administered by a federal, state, county, or local government entity, under the supervision of a licensee.
7	 Retired licensees are exempt from continuing education requirements.
8 9	 The fee for a retired license must be established at no less than one-half of the regular renewal fee.
10 11	A retired license may be reinstated to an active status one time only.
12 13 14 15	To reinstatement a retired nursing license to active status, the retired licensee must complete the requirements to renew a license, including providing fingerprints, and paying any required renewal fees, and one of the following:
16 17	 If retired 8 years or less, have completed 30 hours of continuing education in the past 2 years.
18 19 20 21	 If retired more than 8 years, they must either hold a current valid active and clear registered nurse license in another state or U.S. territory, or Canada; or pass the current licensure exam.
22	Discussion/Comments
23 24 25 26	Dr. Ben Caldwell: Expressed concern regarding individuals reactivating their licenses after having been retired for a long period of time, not current on what is happening in the field and returning to practice.
20 27 28 29 30 31	Cathy Atkins, California Association of Marriage and Family Therapists (CAMFT): Expressed concerns regarding reactivation of retired licensees: 1) being out of the practice for a long period of time and not having continuing education during that period. 2) "Working under supervision" needs to be clarified.
32 33 34 35 36	The Committee directed staff to draft language for further discussion, focusing on the BRN model, focusing on the 1 st bullet (holding an unrestricted license) and the last bullet (retired license may be reinstated to an active status one time only), and the reinstatement language.

1 2 3 4 5 6	6.	Discussion and Possible Recommendations Regarding Advertising and Other Disclosure Requirements in Statutes and Regulations (Title 16 of the California Code of Regulations (CCR) §§1811 and 1880; and BPC §§4980.03, 4980.44, 4980.48, 4989.49, 4992.2, 4996.15, 4996.18, 4999.12, 4999.36, 4999.46.1
7 8 9 10 11		At its October 2023 meeting, the Committee discussed the Board's advertising laws and client disclosure laws and was presented research pertaining to advertising laws in other states and at other DCA boards. It directed staff to make changes to the following:
12		1. Advertising Regulations (Title 16 CCR §1811)
13		2. Statute for Associates (BPC §§4980.44, 4996.18, 2999.46.1)
14 15		 Statute for Trainees/Interns (Title 16 CCR 1880 and BPC §§4980.48, 4996.15, 4999.36)
16 17		 Amendment of Advertising Definition (BPC §§4980.03, 4989.49, 4992.2, 4999.12)
18 19 20 21		This proposal will require that the Board pursue changes to both statute and regulations, ideally with both becoming effective at the same time.
22		1. Advertising Regulations
23 24 25 26 27 28 29 30		The Board's regulatory counsel suggested that the Committee discuss this further. A nickname can be used but it must not be false, fraudulent, or misleading, and the advertisement must contain the name as filed with the Board. Recommended expanding the language to require the nickname immediately follow or in proximity to the full required name. Kristy Schieldge provided greater explanation behind her suggestion.
31		Discussion/Comments
32 33 34 35		Extensive discussion regarding took place between Ms. Schieldge and the Committee regarding legal verbiage, clarification and interpretation of law, and potential language.
36 37		Jones: Feels that stopping at BPC §651 is sufficient.
37 38 39 40 41 42 43 44		Caldwell: 1) Having a nickname that complies with BPC §651 seems sufficient. Asked if we are changing something that does not need to be changed. 2) "Proximity" is difficult to manage. Agrees with ending it after BPC §651 but not sure that it changes anything substantive. GV Ayers, California Association for Licensed Professional Clinical Counselors (CALPCC): Suggested an amendment to 16 CCR §1811(g)
45		by adding to the beginning "In addition to the information required in (a),"

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1 2		and strike "(2) The full name as filed with the board is also included in that advertisement." He added that there is nothing to be gained by proximity.
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4 5 6 7		Atkins, CAMFT: Requested that the Committee take a "common sense approach" to ensure that the average consumer can make the connection from a nickname to the full name as filed with the Board, and to avoid unintended consequences.
8 9 10		The Committee directed staff to revise the text and bring it to the next Committee meeting.
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12 13	2.	Statute for Associates
14		Discussion/Comment
15 16 17		Sovec: §4999.46.1(c) "All applicants and registrants shall inform each client or patient before performing any professional services…" Suggested "initiating" instead of "performing."
18 19		Caldwell: Supports changes to §4980.44(a).
20 21 22		Atkins, CAMFT: CAMFT does not have a strong position regarding the content here, but desires consistency.
23 24 25		The Committee directed staff to make the changes suggested by Sovec.
25 26	3.	Statute for Trainees/Interns
27 28		Discussion/Comment: None
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30		Atkins, CAMFT: CAMFT supports the changes.
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32		Staff will make the same change on §4996.15(b) as is 4999.46.1(c): use
33		"prior to initiating" instead of "prior to performing."
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35	4.	Amendment of Advertising Definition
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37		<u>Discussion/Comment</u> : None
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39		ion: Directed staff to draft language and make discussed changes
40	sugge	ested by Sovec.
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7. Discussion and Possible Recommendations to Initiate a Rulemaking to
 Amend the Board's Standards of Practice for Telehealth Regulations (16
 3 CCR §1815.5)

The Telehealth Committee proposed amendments to the Board's telehealth regulations, which were presented to the Policy and Advocacy Committee and provided in materials as Attachment A.

1. Subdivisions 1815.5(e) and (f)

Regulation §1815.5(e) states that a California licensee or registrant may only provide telehealth to a client in another jurisdiction if they meet the requirements to lawfully provide services in that jurisdiction, and if telehealth is allowed by that jurisdiction.

Regulation §1815.5(f) states that failure to comply with any provisions of the Board's telehealth regulations is unprofessional conduct.

CAMFT had raised a concern that making it unprofessional conduct if a therapist fails to check to make sure he or she is following the laws of the jurisdiction where the client is located is too rigid and could lead to unintended consequences. CAMFT suggested that the location of 1815.5(e) be moved to after 1815.5(f) so that it functions as guidance, rather than a requirement that one must follow to avoid discipline by this Board.

However, the Board's Regulations Counsel pointed out that any violation of the Board's statutes and regulations is unprofessional conduct.

Based on this, the Telehealth Committee believes that §1815.5(f) is unnecessary and should be struck.

2. Replace the Term "Valid and Current" License or Registration; Subdivision 1815.5(a)

The Telehealth Committee recommended replacing the requirement in §1815.5(a) that requires a license be "valid and current" to engage in telehealth, to instead require the license to be "current and active".

3. Disclosure of License and Registration Number

The Board is currently pursuing a legislative proposal to make changes to how license information is shared with clients. Instead of continuing to require a licensee or registrant to display the license or registration in a conspicuous place in their primary place of practice, the Board's proposed amendments will require this information instead be included in the notice

1 2 3	to clients that is required to be provided prior to initiating psychotherapy services.
4 5 6 7 8	If the proposed amendment is successful, the Board may wish to review §1815.5(c)(3), which requires a client be provided with the therapist's license or registration number and type of license and registration upon initiation of telehealth services, as it may no longer be necessary.
9 10 11 12 13	Staff recommends that if the telehealth regulations are approved by the Board, that this issue be revisited prior to the submission of the regulations to the Office of Administrative Law (OAL) for initial notice to the public.
14 15	4. Utilization of "Industry Best Practices"
16 17 18 19 20	The current telehealth regulations (§1815.5(d)(3)) require that each time a therapist provides services via telehealth, they must "utilize industry best practices for telehealth to ensure both client confidentiality and the security of the communication medium."
20 21 22 23	The requirement to utilize "industry best practices" is a vague term that has led to confusion about how this requirement is fulfilled.
23 24 25 26 27 28 29 30 31	The Telehealth Committee moved forward with replacing the requirement in 1815.5(d)(3) to utilize "industry best practices" with the requirement language used in statute by the Veterinary Medical Board. Staff worked with the Board's regulation counsel to expand on the statute to specifically cite the main state and federal laws and regulations that would be included in this requirement. The proposed text was provided as Attachment A.
32	Discussion/Comments
33 34 35 36 37 38 39	Caldwell: §1815.5(a) requires a California license or registration to practice within these scopes via telehealth. This may be inconsistent with statute because BPC §2290.5(a)(3) defines MFT and PCC trainees as telehealth providers; they could be working within those scopes via telehealth without a license or registration.
40 41	Helms: Staff decided against bringing trainees into the telehealth regulations because the Board does not regulate them.
42 43 44 45	Schieldge: Agreed that trainees cannot be included in the regulation because of the jurisdictional issue.

Atkins, CAMFT: Confused about when BBS has jurisdiction over trainees and when it does not have jurisdiction.

<u>Motion</u>: Recommend approval of the proposed regulatory text in Attachment A with gender-neutral pronoun changes in \$\$1815.5(c)(3) and 1815.5(d) and recommend the Board consider all of the following actions:

- (1) Direct staff to submit the text in Attachment A as revised to the Director of the Department of Consumer Affairs and the Business, Consumer Services, and Housing Agency for review; and if no adverse comments are received, authorize the Executive Officer to take all steps necessary to initiate the rulemaking process, make any non-substantive changes to the package, and set the matter for a hearing if requested.
- (2) If no adverse comments are received during the 45-day comment period and no hearing is requested, authorize the Executive Officer to take all steps necessary to complete the rulemaking and adopt the proposed regulations as noticed for Title 16, California Code of Regulations section 1815.5.
- <u>M/S</u>: Jones/Sovec

Public Comment: None

Motion carried: 4 yea, 0 nay.

Member	Vote
Christopher Jones	Yes
Abigail Ortega	Yes
John Sovec	Yes
Wendy Strack	Yes

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28 8. Update on Board-Sponsored Legislation29

- 30 Licensing Requirements Bill Proposal
 - This bill proposes clarifying two of the Board's statutory requirements:
 - The requirement to physically display a license or registration; and
 - The allowable number of "supervisees" that a supervisor is permitted to oversee.
 - <u>Omnibus Bill Proposal</u>

37	This bill proposal, approved by the Board at its November 2023 meeting, makes
38	minor, technical, or non-substantive amendments to add clarity to current law.

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1 2	9.	Update on Board Rulemaking Proposals
3		Disciplinary Guidelines
4 5		Status: Preparation for DCA Initial Review Process
6		Unprofessional Conduct
7 8 9		Status: Preparation for Submittal to the Office of Administrative Law for Public Notice of Proposed Regulatory Action
10 11	10.	Suggestions for Future Agenda items
12 13		None
14 15	11.	Public Comment for Items not on the Agenda
16 17		None
18 19	12.	Adjournment
20		The Committee adjourned at 4:06 p.m.